

# Patients? What patients?

Getting Medicaid to "get" consumer oversight



Jim Carnes
Health Value Hub Conference
New Orleans
Nov. 15, 2018

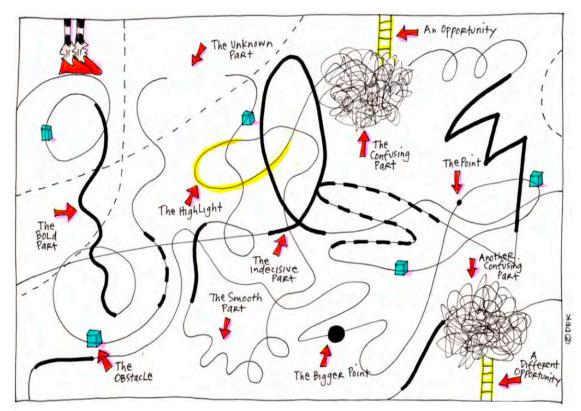
# **Medicaid consumer representation**





# Medicaid consumer representation: 3 things we know

- Always hard
- Two-way street
- Wide state leeway





**Roadmap to Medicaid consumer representation** 



### Alabama context: 2012

- Governor after SCOTUS: Won't expand "broken" Medicaid!
- Appoints commission to "fix" (cost, quality, outcomes)
- 28 members include 1 consumer advocate





# 1/28 = Tokenism (barely)

- Get partners and group members to ask Gov. for more
- Gov. refuses
- 17 organizations form Medicaid Consumer Coalition
- Develop principles to build credibility, guide actions
- Leverage single commission seat to represent coalition





#### **Patients First:**

# **Principles of Consumer-Centered Medicaid Reform**

- 1. Better health is the bottom line.
- 2. Consumer engagement is essential.
- 3. Effective consumer outreach includes education and assistance.
- 4. Successful managed care treats the whole person.
- 5. Special needs require special accommodation.
- 6. Expanding home- and community-based long-term care can improve outcomes and save money but takes time.
- 7. Accessible managed care requires a robust provider network.
- 8. Quality and accountability bring Medicaid reform full circle.



### Commission recommends . . .

- Nonprofit managed care
- Regional Care Organizations (RCOs) provider-based, community-led
- Five Medicaid regions each with one or more RCOs
- No "hub" to connect regions
- Advocacy win: Give consumers a strong formal role in RCO governance!





### **Putting recommendations into law**

#### **Strong legislative buy-in strengthens consumer provisions:**

- Arise and disabilities coalition to nominate consumer reps
- Advisory committees + two consumer seats on each regional governing board





# **Building something new**

- First statutory consumer role in Medicaid governance
- Acknowledgment that community engagement is crucial to success
- ACA offers new incentives
- Consumer reps are key players in historic transformation
- Flaw: Narrow interpretation of "beneficiaries" in consumer representation leaves 600,000 children without a voice.





# **Alabama Community Health Partners**

- Team approach to consumer representation
- Arise and disability coalition reps, plus regional advocacy partners
- Reps connect regions, in lieu of official "hub"
- Training and ongoing support





# Reality check

- Unrealistic expectations: faster savings, magic bullet for budget
- Vicious cycle for legislators and investors: "You go first!"
- Commercial investors neglect consumer oversight.
- Delays reduce confidence and political will.
- New governor uses budgetary "escape clause" to circumvent law.
- Salvage mode . . .
- Huge blow to rep engagement/retention





### A do-over – but not from scratch

#### Commissioner aims to keep key RCO provisions and "lessons learned"

- Health home model of care coordination expand to most beneficiaries
- Quality measures as incentives to better care and outcomes
- Advocacy win: Allow parents & caregivers to represent beneficiaries

#### **Coalition is calling for:**

 Strong consumer engagement, protections and oversight (We've shared our original principles as a starting point.)





# Hurry up and wait . . .

- As RCOs floundered and died, ACHP lost enthusiasm, focus
- "Down time" far exceeded two-year term of service
- Attendance at calls and meetings flagged
- Medicaid defense ("repeal and replace," "work requirement") gave a boost
- Likely shift to new recruits, new supporting role for original reps





# New advocacy setback

#### Under new plan, each region will have:

- 1 consumer representative on governing board, instead of 2
- Consumer Advisory Committee (CAC), reporting semiannually to board

**Medicaid's message:** "Adding consumer seats would have domino effect. Health centers, etc., would want another seat."

**Backward step reflects deeper problem:** Medicaid's failure to embrace its own claims of "patient-centered care delivery."





### Our response (Part 1)

**Core challenge:** Getting Medicaid to take patients/consumers as seriously as they take providers.

**Core argument:** Consumer representatives are not merely a stakeholder *type* (comparable to community mental health centers or FQHCs) but rather a stakeholder *class*, parallel to risk-bearing & non-risk-bearing providers

#### **Core advocacy:**

- Public requests, direct appeals to commissioner, governor
- Comment on 1915(b) waiver proposal (comment period not mandatory)
- Negotiate e.g., LTSS CAC handbook reflects consumer principles
- Member education → member advocacy



# Our response (Part 2)

#### **Extend feedback loop to support formal consumer reps:**

- Use outreach meetings to identify "community contacts"
- Partner with specific Medicaid constituencies (e.g., People First, Family Voices, AIDS Alabama, peer support organizations) to grow community contact network and outreach partners
- Equip community contacts for feedback loop role
- Stipends modeled on Deep South Network
- Keep Medicaid informed!



# Our response (Part 3)

#### Keep raising public awareness of Medicaid:

- #lamMedicaid campaign
- Expand partnerships for Medicaid expansion
- Inform voters and legislators on Medicaid's role in their districts









# Thank you!



Jim Carnes Alabama Arise (800) 832-9060 jim@alarise.org www.alarise.org