#### SOCIAL DETERMINANTS OF HEALTH AS PUBLIC GOODS:

#### A NEW APPROACH TO FINANCING KEY INVESTMENTS IN HEALTHY COMMUNITIES



Len M. Nichols and Lauren A. Taylor Altarum's Healthcare Value Hub New Orleans, LA November 15, 2018



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#### POLICY INSIGHT

# Social Determinants As Public Goods: A New Approach To Financing Key Investments In Healthy Communities

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#### Overview

- Fundamental Insights
- Logic of VCG model how it could work in SDoH context
- Example
- Implementation Steps and Challenges

# Fundamental Insights

SDoH investments have public good-like properties => free rider problems

 Non-rivalrous
 Non-excludable

- E. Ostrom clarified the boundaries among public, private, club/toll, and common pool are more like continua than bright lines
- Economics profession worked out a functional solution to the free-rider problem in the 1970s, Vickrey-Clarke-Groves (VCG), which works under certain conditions
  - o "trusted broker"
  - functional local stakeholder coalition
- Those conditions are likely to be present in many communities grappling with SDoH deficits today

# VCG logic

- Given a trusted broker and a stakeholder collaborative agreeing on a particular SDoH project to undertake:
- The broker accepts and sums the confidential WTP or bids,  $V = \sum v_i$
- If V > C (total cost), then project is worth doing (has collective ROI)
- Simpleminded cost allocation would have all pay  $c_i = C/N$
- Trusted broker assigns prices;  $p_i = c_i + t_i$  so that each  $p_i < v_i$  (has individual ROI)
- $t_i \ge 0$  if  $v_i \ge c_i$  and  $t_i < 0$  if  $v_i \le c_i$
- If stakeholder strategically bids low, they risk  $V^* < C =>$  they would lose  $v_i p_i$ 
  - => SO it is in each stakeholder's self interest to bid accurately, reveal true WTP

### VCG Simple Example

- Suppose 3 players,  $v_1 = 110$ ,  $v_2 = 40$ ,  $v_3 = 50$ , then V = 200
- If C = 180, project worth doing, BUT if we made each p = c<sub>i</sub>, two out of three would oppose the project
- Player 1 (maybe a health plan) imposes an "externality" on players 2 and 3 (maybe hospitals), and he must pay  $t_1 > 0$  for that, and players 2 + 3 must be compensated for bearing it, so  $t_2$  and  $t_3 < 0$
- Broker could assign taxes and prices such that:
- $p_1 = 60 + 32 = 92$ ,  $p_2 = 60 21 = 39$ ,  $p_3 = 60 11 = 49$ , so total collected = 180, and each  $p_i < v_i$

# VCG Real World Example using NEMT

- Cost and benefit estimates, updated with M-CPI from 2005 NAS report, with updated prevalence estimates from Paul Hughes-Cromwick (of Altarum)
- Assume community of 300,000: estimate of transportation- challenged population = 7,000 (2.3%)
   There are 162 MSAs in US with 300,000 or more residents
- Net Savings estimates of \$2,200 per client per year
- Cost of transport = \$750 per client per year
- Note: Providers LOSE margin when insured patients' utilization goes down (we assumed 20% of gross revenue decline)

# VCG Real World Example using NEMT

Community of 300,000, average prevalence of transportation challenged, cost and savings updated from NAS report

Stake- holder	Market Share of Target patients	Gross value of invest- ment	Loss from reduced care	Net Value, bid to trusted broker	Cost share	Tax or side payment	Net price
Medicaid	50%	7,700	0	7,700	1,312.5	500	1,812.5
Medicare	20%	3,080	0	3,080	1,312.5	200	1,512.5
Private insurer	10%	1,540	0	1,540	1,312.5	100	1,412.5
Providers/ uninsured	20%	3,080	2,464	616	1,312.5	-800	512.5
TOTALS	100%	15,400	2,464	12,320	5,250	0	5,250

# Key Roles in VCG Implementation



Technical Assistants (TAs): Researchers, Evaluators, numbers ppl (Len and Lauren + Altarum)



Trusted Broker (TB): to be decided by local stakeholders



Stakeholders: health delivery and payor organizations, maybe local governmental units as well



Vendors: Organizations that can deliver SDoH interventions and results

# 12 Step Process



### Challenges and Risks

Selecting sites and assembling a consortium of funders

 Local trust insufficient to overcome free-rider/under-bidding behavior

• Insufficient confidence in estimated effects of intervention, or excess disappointment after year one, that collaboration collapses